

1986

THE PARLIAMENT OF THE COMMONWEALTH
OF AUSTRALIA

SENATE

AUSTRALIAN NUCLEAR SCIENCE
AND TECHNOLOGY ORGANISATION BILL 1985

AMENDMENTS AND NEW CLAUSES

EXPLANATORY MEMORANDUM

(Circulated by authority of the Minister
for Resources and Energy,
Senator the Hon Gareth Evans, QC)

OUTLINE

The major purpose of these amendments is to insert a new provision into a renamed PART VI of the Australian Nuclear Science and Technology Organisation Bill 1985 which will require the Minister to establish a Safety Review Committee. This provision will give a statutory basis to, and expand on the functions of, the present Australian Atomic Energy Commission Safety Review Committee, which was established under section 20 of the Atomic Energy Act.

The main functions of the new Safety Review Committee will be to:

- review and assess the effectiveness of the standards, practices and procedures adopted by the Organisation, to ensure the safety of its operations, and
- to investigate any matter arising out of the operations of the Organisation that may have adverse consequences or implications in relation to the safety of members of staff of the Organisation or the general public.

To ensure its independence the Committee will be appointed by the Minister and a majority of its members will be required to be drawn from outside ANSTO. The Committee will be required to produce an Annual Report which will be tabled in Parliament.

Other amendments will:

- (1) change the titles of the "Executive" and "Chief Executive Officer" to "Board of Directors" and "Executive Director" respectively. These changes are intended to reflect the greater emphasis the Government wishes to place on the commercial aspects of the Organisation;

- (2) introduce a power of delegation for the Treasurer in relation to the Organisation's borrowing arrangements in clauses 31 and 32 of the Bill. This proposal is consistent with proposed changes foreshadowed by the Treasury for the enabling legislation for other statutory authorities;
- (3) make the delegates of the powers of the Minister, the Treasurer, the Board of Directors and the Executive Director subject to the directions of the Minister, the Treasurer, the Board of Directors and the Executive Director respectively in the exercise of those powers;
- (4) require approvals for borrowings and dealing with securities to be in writing;
- (5) specify further powers of the Minister which may not be delegated;
- (6) require disclosure of interests by the Executive Director;
- (7) clarify the wording of sub-clauses 17(5), 17(7) and 17(8); and
- (8) correct minor drafting errors.

FINANCIAL IMPACT

As members of the Safety Review Committee may be entitled to remuneration, as determined by the Remuneration Tribunal, there may be some minor costs involved in the establishment of this Committee. These costs can be expected to be absorbed within the overall Budget allocation to the Organisation, and no net additional funding for ANSTO is anticipated.

No financial impact is anticipated from the inclusion of the other amendments.

NOTES ON AMENDMENTS

Amendment (1)

This amendment reflects the decision to change the titles of the "Executive" and "Chief Executive Officer" to "Board of Directors" and "Executive Director".

Amendment (2)

This amendment reflects the decision to change the title of the "Executive" to "Board of Directors".

Amendment (3)

This amendment reflects the decision to change the title of "Chief Executive Officer" to "Executive Director".

Amendment (4)

As for Amendment (2).

Amendment (5)

As for Amendment (1).

Amendment (6)

As for Amendment (3).

Amendment (7)

As for Amendment (2).

Amendment (8)

This amends sub-clause 6(1) to ensure that provisions in all parts of the Act (eg, Part VII) to which the sub-clause should be subject are covered.

Amendment (9)

As for Amendment (2).

Amendment (10)

As for Amendment (2).

Amendment (11)

As for Amendment (1).

Amendment (12)

As for Amendment (3).

Amendment (13)

As for Amendment (2).

Amendment (14)

As for Amendment (2).

Amendment (15)

As for Amendment (1).

Amendment (16)

As for Amendment (2).

Amendment (17)

As for Amendment (3).

Amendment (18)

As for Amendment (1).

Amendment (19)

As for Amendment (2).

Amendment (20)

As for Amendment (3).

Amendment (21)

This amendment eliminates an ambiguity in paragraph 17(5)(a) to clarify that the Minister would be able to determine terms and conditions under clause 17 only in respect of actual periods of acting. Paragraph 17(5)(b) is amended to clarify that this power of termination of appointments also only applies to appointments under clause 17.

Amendment (22)

This amendment inserts a provision in sub-clause 17(7) that a written resignation from an appointment under clause 17 must actually be signed by the person resigning.

Amendment (23)

This amendment replaces sub-clause 17(8) with new provisions which differentiate between a person acting as Chairperson (under sub-clause 17(1)) and a person acting as Deputy Chairperson (under sub-clause 17(2)).

Amendment (24)

As for Amendment (3).

Amendment (25)

As for Amendment (2).

Amendment (26)

This corrects a minor drafting error.

Amendment (27)

As for Amendment (2).

Amendment (28)

As for Amendment (2).

Amendment (29)

As for Amendment (2).

Amendment (30)

As for Amendment (2).

Amendment (31)

This amendment inserts a new clause, 21A, requiring the Executive Director to give the Minister written notice of pecuniary interests in any businesses.

Amendment (32)

As for Amendment (2).

Amendment (33)

As for Amendment (2).

Amendment (34)

As for Amendment (2).

Amendment (35)

As for Amendment (2).

Amendment (36)

As for Amendment (2).

Amendment (37)

This amendment alters the title of PART VI of the ANSTO Bill from "THE NUCLEAR SAFETY BUREAU" to "SAFETY REVIEW" in recognition of the inclusion of the provision for the Safety Review Committee under this part.

Amendment (38)

This amendment inserts a new clause, 24A, into the ANSTO Bill, which will require the Minister to establish a Safety Review Committee. This Committee will take over the functions of the existing Australian Atomic Energy Commission Safety Review Committee, established under section 20 of the Atomic Energy Act 1953, to periodically assess and report on the effectiveness of the standards, practices and procedures to ensure the safety of operations of the Organisation. In addition the Committee will be empowered, either on its own initiative or at the request of the Minister or Board of Directors, to investigate and report on any matter arising out of the operations of the Organisation that may have adverse consequences or implications in relation to the safety of members of staff of ANSTO or the general public.

The Committee will be required to produce an Annual Report which is to be tabled in Parliament by the Minister. The Minister may also table such other reports by the Committee as the Minister considers to be of sufficient importance to warrant such tabling.

The Committee will consist of between 2 and 6 members, appointed by the Minister. The Minister shall appoint one member of the Committee to be the Chairperson of the Committee and another to be the Deputy Chairperson. To ensure the independence of the Committee, a majority of members must be drawn from outside of the Organisation. The Committee will have the power to obtain advice or assistance from any member of the staff of ANSTO.

A member of the Committee may resign from the Committee in writing signed by the member and delivered to the Chairperson of the Organisation.

The Minister will have the power to determine the procedures to be followed in relation to meetings of the Committee.

The Minister will have the power to determine whether members of the Committee will be remunerated, but the amounts of such remuneration will be determined by the Remuneration Tribunal.

Amendment (39)

This corrects a minor drafting error.

Amendment (40)

This corrects a minor drafting error in sub-clause 27(3), the reference to "Authority" should be to the "Organisation" as in sub-clauses 27(1) and (2).

Amendment (41)

This amends clause 30 to require that approvals by the Minister for Finance, for borrowings from the Commonwealth to the Organisation, must be in writing.

Amendment (42)

This amends sub-clause 31(1) so that terms and conditions of borrowings otherwise than from the Commonwealth must be specified in the instrument of approval.

Amendment (43)

This amendment inserts a new sub-clause, 31(4), which specifies that an approval of borrowings under the provisions of sub-clause 31(1) must be in writing.

Amendment (44)

This amendment inserts a new sub-clause, 32(4), analogous to that inserted in clause 31, requiring approvals for the Organisation to deal in securities to be made in writing.

Amendment (45)

This amendment broadens the range of powers of the Minister which cannot be delegated under sub-clause 40(1)(b) to include:

- (1) the power to give directions on matters in relation to which the Organisation may undertake research and development (sub-clause 5(1)(iii));

- (2) the power to appoint deputies of members other than the Chairperson, Deputy Chairperson or Executive Director (sub-clause 9(10)) (this amendment also corrects a drafting error in the Bill, which referred to sub-clause 9(9));
- (3) the power to give directions to the Board of Directors in the performance of the functions or exercise of the powers of the Organisation (clause 11);
- (4) the power to appoint an Acting Deputy Chairperson, to determine the terms and conditions on which a person appointed under the provisions of this clause is to act and to terminate appointments made under this clause (clause 17
- (5) the power to establish the Safety Review Committee, to appoint its members, the Chairperson and the Deputy Chairperson, to determine the procedure to be followed at o in relation to the Committee's meetings, and to determine whether members of the Committee should be remunerated (sub-clauses 24A (1), (9), (11), (15) and (16));
- (6) the power to request investigations by and advice from the Safety Review Committee (sub-clause 24A(2));
- (7) the power to direct the Board of Directors on the timing of and form in which the Organisation's Estimates are to be prepared, and to approve such Estimates (clause 26);
- (8) the power to approve the Organisation entering into contracts for amounts exceeding \$200,000 (clause 29);
- (9) the power to establish the Australian Nuclear Science and Technology Advisory Council, to appoint members of the Council and determine the manner of election of the staff representative on the Council, to appoint the Chairperson o the Advisory Council, to determine the procedure to be followed at meetings of the Council and to determine whethe Council members should be remunerated (clause 38); and

- (10) the power to determine the constitution, functions and the manner of carrying out the functions of a Joint Consultative Committee (clause 43).

Amendment (46)

This amendment inserts a new sub-clause, 40(2A), which specifies that a delegate of a power of the Minister is subject to the directions of the Minister in the exercise of that power.

Amendment (47)

This provides for a new clause, 40A, to allow the Treasurer to delegate to an officer of the Treasury all or any of the Treasurer's powers in relation to the borrowing and securities provisions contained in clauses 31 and 32. This provision is in line with amendments proposed by the Treasury for incorporation into the enabling legislation of other Commonwealth statutory authorities.

Amendment (48)

This amendment inserts a new sub-clause, 41(2A), which specifies that a delegate of a power of the Board of Directors is subject to the directions of the Board of Directors in the exercise of that power.

Amendment (49)

This amendment inserts a new sub-clause, 42(2A), which specifies that a delegate of a power of the Executive Director is subject to the directions of the Executive Director in the exercise of that power.

Amendment (50)

As for Amendment (2).

Amendment (51)

As for Amendment (3).